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2	COMMONWEALTH OF VIRGINIA DEPARTMENT OF AVIATION
3	5702 Gulfstream Road
4	Richmond, Virginia 23250-2400
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7	VIRGINIA AVIATION BOARD MEETING
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12	WYNDHAM HOTEL AND RESORT 5700 Atlantic Avenue
13	Virginia Beach, Virginia
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17	1:30 P.M.
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20	August 22, 2007
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24	CRANE-SNEAD & ASSOCIATES, INC.
25	4914 Fitzhugh Avenue - Suite 203 Richmond, Virginia 2323 Tel No. (804) 355-4335

VAB Attendees on August 22, 2007 MR. ROGER L. OBERNDORF, Chairman MR. MARIANNE RADCLIFF, Vice Chairman MR. RANDALL P. BURDETTE, Director Department of Aviation MR. TERRY J. PAGE, Manager FAA, WADO MR. BOB DIX, REGION 1 MR. RICHARD C. FRANKLIN, JR, Region 6 MR. WILLIAM J. KEHOE, Region 5 MR. JOHN J. BEALL, JR. Senior Assistant Attorney General DOAV Staff, Federal Government Reporesentatives, Airpor Managers and Sponsors, Consultants, Engineers, State Government Representatives, Business Owners, and City and County Representatives August 22 August 23 August 24	1	
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9 MR. RICHARD C. FRANKLIN, JR, Region 6 10 MR. WILLIAM J. KEHOE, Region 5 11 MR. JOHN J. BEALL, JR. Senior Assistant Attorney General 12 DOAV Staff, Federal Government Reporesentatives, Airport 14 Managers and Sponsors, Consultants, Engineers, State 15 Government Representatives, Business Owners, and City 16 and County Representatives 17 18 19 20 21 22 23	7	MR. TERRY J. PAGE, Manager FAA, WADO
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Senior Assistant Attorney General DOAV Staff, Federal Government Reporesentatives, Airport Managers and Sponsors, Consultants, Engineers, State Government Representatives, Business Owners, and City and County Representatives 17 18 19 20 21 22 23	10	MR. WILLIAM J. KEHOE, Region 5
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16 and County Representatives 17 18 19 20 21 22 23	14	Managers and Sponsors, Consultants, Engineers, State
17 18 19 20 21 22 23	15	Government Representatives, Business Owners, and City
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MR. OBERNDORF: I call the Virginia Aviation
       Board to order. And I welcome everybody. This is
 3
       fortunately time we get to spend most of our money, and
       hopefully make our wonderful system of airports even
 5
       better than it is already.
                        And starting off will be Mike Swain.
               MR. SWAIN: Thank you, Mr. Chairman. Members of
       the Board, Mr. Director, Ladies and Gentlemen,
 8
       Mr. Beall. Good afternoon.
 9
                        I would like to start with Page 4 in
10
       the Board Package. Keeping in mind that, this being a
11
       work shop we are not requesting the Board to take any
12
13
       action today; simply going to review the numbers
14
       starting with the Entitlement Utilization Report and
       then the Entitlement description, the amount, and let
15
16
       you know what our recommendations will be come Friday.
17
                        On Page 4 is a listing of our
18
       recommendations of the State Timer Funding Utilization
       Report of the eight air carrier commercial service
19
20
       airports that receive entitlement GA.
21
                        You will see that we are recommending
22
       approval of the Charlottesville-Albemarle Report, The
23
       Lynchburg Report, the Norfolk International Report, the
24
       Shenandoah Valley Report, and the Washington Dulles
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International Report. The other three reports have not

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1 been received. We are still waiting for those. Those
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- 2 three airports are not asking for discretionary funds,
- 3 so there is no, their damage, or their reports not being
- 4 available for the Board to review.
- 5 The next dozen or so pages are copies
- 6 of those Entitlement Utilization Reports showing how the
- 7 airport spent their entitlement funds the previous
- 8 fiscal year. They have been reviewed. They are all in
- 9 line. As the staff views the eligibility and the
- 10 percentage of funding amount. We normally do not review
- 11 those unless you have specific questions on them.
- 12 Moving on to Page 12, I would like to
- add we do have summary sheets on the back table and the
- 14 side table over there, if anybody in the audience wants
- 15 to follow. There is a summary showing air carrier GA
- 16 projects that are not the main summary showing all the
- 17 projects, description and everything, but you can follow
- 18 along with the funding.
- 19 Also, before I get, move any further,
- you should have blue sheets in front of everybody's
- 21 packet. These are changes that I believe Clifford has
- 22 e-mailed to the Board members. If you have already
- 23 printed and substituted the sheets that Cliff e-mailed
- in that file, you do not need to change the amounts in
- 25 the blue sheets, they are the same pages. But if you do

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1 not, those that Cliff filed, those blue sheets need to
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- 2 be substituted. On the left-hand side you see page
- 3 numbers. Not to the bottom right on some of them where
- 4 it says Page 5 of 12, or whatever, but the numbers on
- 5 the left, they substitute the identical page numbers.
- 6 These will be, you will need those in order to follow
- 7 along.
- Page 12 is not substituted, so this
- 9 shows the Commonwealth Airport Fund. The new funds
- available for fiscal year 2008, the numbers we are
- 11 mainly concerned with are at the bottom. Entitlement
- 12 Funds, based on the VDOT estimates for the fiscal year,
- Commonwealth Airport Fund are the Department's share of
- 14 the Transportation Trust Fund. So the Pilot Funds
- available are estimated revenue of \$12,104,079.78. Air
- 16 Care Reliever Discretionary Funds \$6,340,113.46. And GA
- 17 Discretionary Funds of \$3,190,900.05. These are the new
- 18 funds available. I should make the note, if look at the
- 19 second line from the bottom, we have carried forward
- 20 some available funds from the previous fiscal year. For
- 21 the Air Care Reliever Discretionary about 312,000
- figure, then the GA is the \$33,000 figure. But those
- are funds we had available as of July 1.
- 24 Page 13. You will see a break out of
- 25 how the Entitlement Funds are being disbursed this year

- for the commercial service airports. Washington Dulles,
- 2 Norfolk International, Richmond International, Newport
- News, and Roanoke are maxed out at \$2,000,000
- 4 Entitlement Funds. Charlottesville will be receiving
- 5 \$1,541,431.17. Lynchburg Regional \$512,648.61.
- 6 Shenandoah Valley is at the minimum amount of \$60,000.
- 7 That's based on the formula that is used comparing plane
- 8 passengers, private airports.
- 9 On Page 14 we finalize the numbers
- 10 here. Based on any objections that were made during the
- 11 month of July, which included projects that were closed
- 12 out, that had balances, funds left over. Most of these
- increased a little bit. The final figure that the Board
- 14 has available to allocate on Friday are the Air Care
- Relief Discretionary, \$6,471,780.34. And GA
- 16 Discretionary \$3,206,334.04.
- 17 The next few pages are the summaries,
- 18 which the audience has available. It simply shows, in
- brief, the staff's recommendations based on Page 15,
- 20 showing the one airport that is looking at using
- 21 Entitlement Funds. The next few pages showing Air Care
- 22 Reliever Discretionary funds. Recommended/not
- 23 recommended. And then the GA Discretionary Funds.
- Funded.
- 25 I would like to make a note on Page 20,

- due to lack of sufficient GA funds, we are going to have
- 2 (counting) eight projects that the staff would recommend
- funding for; however, they have fallen out due to
- 4 priority in mind, and would be unable to recommend
- funding due to the lack of funds. They are under the
- 6 HUD funding column.
- 7 Then on Page 21 shows you the projects
- 8 under GA that are not recommended. We will discuss all
- 9 of these in sequence, based on the region.
- 10 Mr. Chairman, according to -- And,
- also, for your reading pleasure, starting with Page 22,
- 12 are five spread sheets showing the Special Fund Program,
- which we also do not normally review. The Commonwealth
- 14 Airport Fund, then the Special Fund Program, F & E
- 15 Maintenance, the GA Security, and then the Air Service
- 16 Development Motion. Those spread sheets are in there
- 17 just to show you allocations to date, where those monies
- 18 are going.
- 19 Mr. Chairman, according to the
- schedules, we planned on starting with Region 7 today,
- 21 followed by 6, 4 and 5. Do we want to still start with
- 22 Region 7?
- MR. OBERNDORF: Let's rearrange it. Dr. Wagner
- is not here. Let set it at the end.
- 25 MR. SWAIN: If you will turn to Region 6 in your

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1 book. And we normally do not discuss those summary
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- sheets. We start with the first airport project which
- 3 is Page 147. Chesterfield County Airport. And the
- 4 first project request for Chesterfield County is Auto
- 5 Parking for Clear Span Hangars Design in the amount of
- 6 \$98,856.80. The staff is recommending funding of this
- 7 project. That's the only project request for
- 8 Chesterfield.
- 9 Next is Dinwiddie County Airport. Is
- 10 everybody okay with the substitute pages? Do we want
- 11 to, can we keep going? Has everybody caught up with
- 12 those? Dinwiddie County Airport, single request for
- 13 Airport Layout Plan Update, in the amount of \$3,157.00.
- 14 The Staff recommends funding this project.
- Next we have request from
- 16 Emporia-Greensville Regional.
- 17 BOARD MEMBER: And that is a substitute page.
- 18 Right?
- 19 MR. SWAIN: Yes, sir. That should be a blue
- sheet or unless you have printed off your own via
- 21 e-mail.
- 22 The first request is for Airport
- 23 Drainage System Rehabilitation Design, Amount of
- 24 \$37,600. Second we have Spill Prevention Control and
- 25 Countermeasures, Plan Update, \$3,036.86. On the Airport

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1 Drainage System Rehab Project, the staff recommends
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- funding this project. On the SPCC Update, the staff
- 3 recommends not funding this project due to insufficient
- 4 Commonwealth Airport Fund based on priority system.
- 5 Next is Farmville Regional Airport.
- 6 Two projects. First is an Apron Extension that should
- 7 read. It's an original, early phase of the Apron
- 8 Extension Project requires to relocate the AWOS,
- 9 Rotating Beacon and and Electrical Vault. Request is
- 10 for \$13,500. Another phase is Apron Expansion, relocate
- 11 maintenance equipment storage building. Requesting
- 12 \$11,948. On the Apron, Relocate AWOS, Rotating Beacon
- and Electrical Vault the staff recommends not funding
- 14 this project as the airport has unmitigated FAR Part 77
- obsutructions. And for the Apron Relocation of the
- 16 Maintenance Equipment Storage Building the staff
- 17 recommends not funding due to the obstruction.
- 18 Next we have Marks Municipal. The blue
- 19 sheet. Three projects requested. Funding for Land
- 20 Acquisition, the Marks' property. Multi-year request.
- 21 Which is 50 percent of the funds they need. Requesting
- 22 \$204,237.20. Next is the the Stormwater Pollution
- 23 Prevention Plan and Spill Prevention Control and
- 24 Countermeasures Plan, in the amount of \$7,875.40. And
- 25 third is after Land Acquisition, U. S. Army Corps of

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1 Engineers Appraisals, cost of $6,388. The Land
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- 2 Acquisition for the Marks' property, the staff
- 3 recommends not funding this project due to insufficient
- 4 Commonwealth Airport Funds based on priority. Total
- 5 project cost is \$510,593, and the sponsor is requesting
- 6 a multi-year funding of 50 percent for each of two
- 7 years. The Stormwater Pollution Prevention Plan and
- 8 SPCC, the staff recommends not funding this project due
- 9 to insufficient CAF funds based on priority. And for
- 10 the land acquisition Army Corps of Engineers Appraisals,
- 11 the staff also recommends not funding the project as
- 12 copies of required appraisals have not been received.
- BOARD MEMBER: Have not been received.
- MR. SWAIN: Have not been received by the
- 15 Department. We have not received it. I have not been
- informed otherwise.
- 17 MR. FRANKLIN: Mr. Chairman, regarding the Marks
- 18 Municipal Airport, they are in the position of a lot of
- 19 our smaller airports, they find themselves in. They are
- 20 trying to pull themselves up with their boot straps
- 21 mostly, and the first thing they desparately need is to
- 22 acquire this property. Of course the problem is just
- the lack of funding based on priority, and the 3.2
- 24 million dollar GA Funding amount, this would take up
- 25 half a million or six of that over two years. We have

- learned that there's a possibility that they may be able
- 2 to stretch that, I just learned that this week, over
- 3 three years, and maybe as we look at it in the future
- 4 there may be a better situation for funding. I don't
- 5 know if they can come up with a different number or not.
- 6 But, Mr. Chairman, we have Mr. Michael
- 7 Denton and members of the uniformed Clarksville Airport
- 8 here, and I think Mr. Denton may want to address the
- 9 Board.
- 10 MR. DENTON: Mr. Chairman. I think so.
- 11 MR. FRANKLIN: Do you want to do it now rather
- 12 than later?
- 13 MR. DENTON: We can do it either way. Do it
- 14 now.
- MR. FRANKLIN: Can we do it now and get it out
- of the way?
- 17 MR. DENTON: Mr. Chairman, thank you very much.
- 18 The shoes should give you a hint.
- 19 Ladies and gentlemen, thank you for
- 20 having us here. And it is a real honor to be here at
- 21 this point.
- We realize that we may have a better
- opportunity working with the Department if we spread
- this out over a three year period of time, it may be
- easier for you all; we are certainly flexible. I feel

- 1 bad that perhaps there was a little lack of
- 2 communication on our part in communicating with the
- 3 Department that that was an option; maybe not a
- 4 preferred option, but it is an option.
- 5 And also, if I may take the opportunity
- 6 to say, that there's an even greater option, and that
- 7 is, well, I guess according to Governor Baliles,
- 8 evidently commitment is everything. If we could leave
- 9 from this session with some form of commitment of
- 10 intent, that we can go back to our community, back to
- 11 our Board of Supervisors, back to our Town Council, and
- 12 say this is where we are going with the Department, and
- this is what our plan is going to be, and the Department
- is, in fact, on board. It would help us in presenting
- to our communities some alternate plans for funding,
- 16 some interim financing, whatever we need to do, we would
- 17 certainly appreciate that.
- 18 As far as the Army Corps goes, they are
- 19 working feverishly to get us the appraisal. It's a
- 20 fairly large project for them, evidently, and they don't
- 21 do this very often, evidently. Especially, with
- 22 airports. They are working hard to get that together.
- 23 We are breaking new grounds with the Army Corps in doing
- this, and as far as the spill prevention, don't worry,
- 25 we have a wetlands area right next door that can catch

- all the fuel and we will just light it off. (Laughter)
- 2 That will be fine.
- 3 Are there any questions that I might be
- 4 able to answer for you?
- 5 BOARD MEMBER: I wanted to ask Mr. Burnett, if
- 6 he would. I mentioned this to him. What are our
- options, if any, with regard to this locality according
- 8 to the policy, the Department policy?
- 9 MR. BURNETT: Well, first and foremost, the
- 10 project, it's a needed project, unfortunately we just
- 11 ran out of money. They certainly have the option of
- going and borrowing the money from PRA and then it's an
- eligible project that we could fund after the fact.
- 14 It's one of the few projects that is permissible.
- BOARD MEMBER: Because, because it is that kind
- of project.
- MR. BURNETT: Because it's property.
- 18 MALE: It's reimbersible after the fact.
- MR. BURNETT: Property.
- 20 MALE: Property acquisition. Is that correct?
- MR. BURNETT: Right.
- 22 MR. SWAIN: And that is not a change of current
- 23 policy.
- 24 MR. BURNETT: That is not a change of current
- policy, or we wouldn't pay any interest.

- 1 MR. FRANKLIN: We couldn't pay for any interest
- 2 on the loan, but we could reimburse them if the money
- 3 comes available. Of course we can't guarantee it. Is
- 4 that what you are telling me?
- 5 MR. BURNETT: Yes, sir. There is no guaranty,
- 6 they would have to compete against the other airports if
- 7 they do this.
- 8 MR. FRANKLIN: If they borrow the money and the
- 9 terms are more reasonable over a three year period of
- 10 term is it encumbent upon the Department, would that
- 11 give that project any higher score?
- 12 MR. BURNETT: Well, it's still treated as a
- phased project. As a matter of fact --
- MR. SWAIN: We phase it over three years.
- 15 MR. BURNETT: -- we phase over three. That's
- beginning like a multi-year project. The Board would
- 17 have to approve it, and we need all the -- We would have
- 18 to go through and this set up. Of course, the initial
- 19 project would still have to compete.
- 20 MR. FRANKLIN: Even if they borrowed the money,
- 21 we couldn't guarantee the money.
- MR. BURNETT: No. No guarantees.
- MR. FRANKLIN: It would be based on best
- 24 estimate kind of thing.
- 25 MR. BURNETT: They could borrow the money, buy

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1 the property, and it could be several years before the
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- 2 project rose high enough that it could compete. It's
- 3 all a matter of availability of the funds.
- 4 MR. OMPS: This project, if it had been a
- 5 smaller number, may have competed well, since you are
- 6 looking at no money. Right?
- 7 MR. BURNETT: Exactly. As the Board knows, the
- 8 way the priority model works, we score every project,
- 9 and the model searches for the highest score, with
- 10 available amount of budget there, it funds the first one
- 11 it gets to. And if it comes to say in this case a score
- of 130, and we only have 150,000 left, and this was a
- 200,000 project, it will skip that project and go to the
- 14 next available fund that it can accept. That has
- happened in six or seven other projects that were
- 16 unfunded. The same thing, because of the dollar amount.
- 17 MR. FRANKLIN: Ms. Radcliff just reminded me
- that is our purpose for being here. We are not a
- 19 computer --
- 20 MR. BURNETT: Oh, that, certainly, but I was
- just explaining it to you.
- MR. FRANKLIN: Your process.
- MR. BURNETT: Our process, Yes.
- 24 MR. FRANKLIN: But the Board could look at it
- and assign a higher priority to it if we felt like this

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1 was a project that deserved that; within the Board's
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- 2 prerogative it could do that.
- 3 MR. BURNETT: Without a doubt.
- 4 MR. FRANKLIN: You just go with what you think
- 5 is the priority.
- 6 MR. BURNETT: You can fund anything you want.
- 7 And I do want to remind the Board I think this was kind
- 8 of a full disclosure and we have layed it all out here.
- 9 The previous Board, back in the late '90s actually TA'd
- this project to the sum of \$500,000.
- MR. FRANKLIN: It just wasn't done.
- MR. BURNETT: And they didn't act on it.
- MR. FRANKLIN: Couldn't be done.
- MR. BURNETT: For whatever reason.
- 15 MR. DENTON: For whatever reason. And I think
- there was certainly no where near the amount of
- 17 organization that we have now, and certainly no where
- 18 near the amount of wishing to comply with structure
- 19 removal identification, working with the engineers. I
- 20 think it's a completely different program today than
- 21 what would have happened -- In fact, my records go back
- fourteen years this has been going on, and trying to
- 23 move forward. So, it has been a long haul.
- 24 MR. FRANKLIN: You have the support of the
- 25 community for this project.

- 1 MR. DENTON: Yes. Both towns. Remember we
- 2 represent the town of Clarksville and the town of
- 3 Boydton, and also the County of Mecklenburg. So I have
- 4 had good discussions with the Board of Supervisors just
- 5 before I came here. And yes, sir.
- 6 MR. FRANKLIN: If I understand correctly, the
- 7 reason this project did make it is basically we have a
- 8 million dollars worth of projects out of our, over and
- 9 above our 3.2 million that we have available that we
- 10 couldn't fund, even though they were good projects. Is
- 11 that right?
- MR. SWAIN: We have about \$900,000.
- MR. BURNETT: \$900,000. Close to a million
- dollars worth of projects like this.
- 15 MR. SWAIN: We couldn't get, either they weren't
- 16 ready or we couldn't get the -- So there is quite a bit
- of demand for the GA money.
- 18 MS. RADCLIFF: What is the, do you recall, in
- general, what the number was when the priority number.
- 20 MR. SWAIN: I think it was 130.
- 21 MS. RADCLIFF: I know this was 130 but I mean
- 22 where the cut off was, what made the due process. I
- know some of the larger ones dropped out.
- 24 MR. SWAIN: Tie priority numbers -- Well, let me
- do this. Refer, if you would flip back to Page 19 in

your book. Flip back and get this point across, and

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24

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understand it myself. On Page 19 that is the GA Airport
 3
       Discretionary Fund Recommended Projects. Starting with
       140 at the top, the 90 at the bottom, this project was a
       130. You will see it was tied with that Lee County
 5
 6
       project for fueling system. Well, when we got to the
       130, Mark Smith only needed $204,000. You take that
 7
       115,000 and go to the bottom, it's about 180,000. So
 8
       obviously it skips, when it couldn't find, it didn't
 9
       have 204,000 balance, it kept on going. We would have
10
       needed $204,000 at that priority of 130 to fund it, and
11
       in case there was a tie, FYI the program should split
12
13
       the tie based on the priority of equitable project
14
       itself, not the total priority that you see on the left
       side. If it had been a safety preservasion project, it
15
       would have funded that before the fueling system.
16
17
                        In this case there is insufficient
18
       funds. If the request had been for a lesser amount, say
       150,000, it probably would have funded it because it
19
20
       would have been a higher priority project.
21
                        The issue we have, we have had people
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sponsor came in and asked for 50/50. We are not going

that, you know, this is a multi-year request. The

come in before and kind of ask, well, how much should my

request be for to get funded? Well, we can't negotiate

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1 to go back and say, well, if you knock it down to 150
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- you will make the cut. We can't do that. That is not
- 3 objective. So we take the number from the sponsor, and
- 4 that's what we put in the program, we score it, and
- 5 that's it. There is no way to change the score unless
- 6 the sponsor funds more than 20 percent of the project.
- 7 We actually had one of those, which will help me later
- 8 when we get to it, where the sponsor gained 43 percent
- 9 of the project, and they got an extra 23 points, because
- 10 they decided, based on whatever reason, they were going
- go fund more than 80 percent, or 20 percent of the
- 12 project, make sure that project got funded.
- 13 MR. OMPS: So this project would have in fact
- 14 been funded had it been over a three year period. It
- looks like, according to the numbers --
- 16 MR. SWAIN: It looks like it. It's kind of
- 17 crunched them real quick sitting down there.
- 18 MR. WAGNER: Luck of the draw, I guess.
- 19 MR. DENTON: May I say something for just a
- 20 second, please? I would be honored to be able to. One
- of the interesting things about all of this process, and
- 22 it is a process for us, is that we never knew that there
- was this sliding scale taking place, or surely we would
- have assigned three, four, five, eight years to the
- 25 project. The problem is, if we are left to make a

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decision, I would prefer to have done it in one year.
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- Two, we thought would be sufficient. We had no idea.
- 3 Well, I cannot tell you how many things I have learned
- 4 in three years in being in my position, and I am
- 5 learning more every day. That's item number one.
- 6 Item number two, it dawned on me that
- 7 what you are seeing is a series of numbers, and bless
- 8 your heart, you have to spread that out over so many
- 9 different airports and other programs and formats it's
- 10 not funny.
- 11 I'm not sure you are familiar with our
- 12 particular situation. Since the 1960s we are a leased
- 13 airport. Our hands are going to be virtually tied if we
- 14 do not move soon. The people, the estate that owns this
- 15 property are in their eighties. They have asked that we
- 16 please sew this up as soon as we possibly can so that
- they, the ones who originally initiated the lease, and
- 18 originally had the vision for the airport can see it go
- 19 where it needs to go, before we lose it.
- 20 And that's the one thing we don't want
- 21 to do is lose this for our community. We need to let
- this pass through so where we can own the property it's
- on; not expand it, not turn it into Norfolk
- 24 International, but at least have the community airport
- 25 that we need. It was originally founded for economic

- development for our community, for Russell Stover and
- 2 Burlington. They have been very successful for thirty
- 3 years. We need to make it for the next thirty years.
- 4 And that's our goal.
- 5 So we would really appreciate it if you
- 6 would consider where we need to go were this, and you
- 7 understand what we are dealing with here. It is not
- 8 just a little added extra property for some parking, or
- 9 it's not a little extra property for fuel depot or
- 10 something like that; this is for our very survival, in
- 11 our opinion. Thank you.
- MR. SWAIN: Mr. Chairman, I think, though, you
- have to appreciate the position of the Department. They
- can only act on what you submit to us.
- MR. DENTON: I realize that. Yes, sir.
- 16 MR. FRANKLIN: So it looks like maybe we need to
- 17 talk to the Department about what other proposals you
- 18 think you might come up with, and then maybe they might,
- 19 they might have a higher priority next time, but then,
- of course, that depends on what else comes in, or how we
- 21 look at the amount, but I appreciate your --
- MR. DENTON: That's a tough one, isn't it. It's
- 23 like reading a crystal ball.
- 24 MR. FRANKLIN: It's just a half million dollar
- debt on paper. Hope in this case. More hope than

- 1 faith. But I think we could look at the way it could be
- done. Of course we will take a hard look at it now, but
- 3 I think maybe you have an idea of the process how it
- 4 might be worked out to receive a high enough priority.
- 5 MR. DENTON: Well, I look forward to your
- 6 guidance in our district in helping us work this thing
- 7 through. And I'm sure that your expertise in working
- 8 with me, I hope, in getting it to our communities, will
- 9 be helpful, and I look forward to that.
- 10 MR. FRANKLIN: And I appreciate having you all
- in uniform, but others don't have on red shoes.
- 12 (Laughter)
- MR. DENTON: I'm the leader.
- 14 MS. RADCLIFF: How much money is invested in the
- 15 area right now -- It's not much.
- MR. SWAIN: No. No.
- 17 MS. RADCLIFF: So that is not really a great
- 18 solution.
- MR. FRANKLIN: (Unable to hear)
- 20 MR. SWAIN: We were on Page 159. And I believe
- 21 we have given staff's recommendation on all three
- 22 projects.
- Next request is from Mecklenburg
- 24 Brunswick Regional, Page 162. Two requests. First is
- 25 Parallel Taxiway, Phase 2, which is the paving portion

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1 construction. This is an increase to the construction
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- 2 missed opportunity. Request is for \$2,264.40.
- 3 And T-hangar Taxiways Design. The
- 4 amount of the request is \$40,000. On the parallel
- 5 taxiway Phase 2 construction increase missed
- 6 opportunity, the staff recommends funding this project.
- 7 This missed opportunity came about as a result of high
- 8 bid. The airport had an existing GA, hoping it was
- 9 going to be sufficient to fund the project. Bids came
- 10 in a little high. The FAA matching an increase. So they
- 11 are requesting matching state funds, also.
- 12 On the T-hangar taxiways design
- project, the staff recommends not funding this project
- 14 as required scope of work has not been received.
- That is all we have in Region 6.
- We go to Region 4. Page 117. The
- 17 first request from Hanover County Municipal Airport.
- 18 Request is for Land Acquisition Services for Runway 34
- 19 Structural Removal. \$145,895.00. The staff recommends
- 20 funding this project. This project is part of an
- overall obstruction removal process, and this
- 22 allocation, if approved, would be in the form of a
- 23 bridge loan with FAA reimbursement expected sometime in
- the future.
- Next Lake Anna Airport. The request

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for Runway Widening and Rehabilitation Design
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- 2 \$54,920.70. On that project the staff recommends not
- 3 funding this project due to insufficient CAF funds based
- 4 on priority.
- 5 Middle Peninsula Regional. Runway 9-27
- 6 Rehabilitation and Extension Construction increase.
- 7 \$30,641.45, and also a Wetlands Delineation project,
- \$20,730.40. On the Runway 9-27 rehab and extension
- 9 increase project, staff recommends funding this project;
- 10 and on the wetlands delineation the staff recommends
- 11 funding that project also.
- 12 Next we have New Kent County.
- 13 Requesting funding for Master Plan and Airport Layout
- 14 Plan Update. \$4,737.00, and the staff recommends
- 15 funding this project.
- 16 Next we have Tappahannock-Essex County.
- 17 Two requests. First is Access Road, Phase 2, Non-AIP
- 18 Portion Construction Increase. \$142,428.00, and
- 19 T-hangar Site Preparation, Phase 2, Design/Construction.
- 399,496.80. On the access road project the staff
- 21 recommends funding. On the T-hangar site preparation,
- 22 phase 2 project, the staff recommendeds not funding this
- 23 project due to insufficient CAF funds based on priority.
- 24 MS. RADCLIFF: Mr. Chairman, I thought it was a
- change right in the second one. Is that correct?

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1 MR. SWAIN: Phase 2.
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- MS. RADCLIFF: Well, what is it supposed to be?
- 3 It was supposed to be -- (Unable to hear)
- 4 MR. SWAIN: The airport received an allocation
- 5 back in the fall for a Phase 1 hangar project, which was
- 6 planned on being one set of hangars, one building. The
- 7 site preference funded. In the interim the airport
- 8 received evidence that they could fill up about twenty
- 9 some hangars based on deposits and whatnot. And instead
- 10 of building a second site, they decided to extend the
- original site. It's a much longer line hangar building.
- 12 This is asking for site preparation for the rest of that
- 13 site prep. And they bid the hangar as a single
- building, actually place 24 units, total. So this is
- basically called, it is called Phase 2 of the hangar
- 16 project. Instead of being two separate sites, it is one
- 17 site. This is an extension of the first site, which
- 18 they have already received funding.
- 19 MR. KEHOE: Ask a question? Mike, if they were
- 20 to build two separate buildings, what would be the
- 21 difference in tenant rep as opposed to extending it?
- MR. SWAIN: That's a question I cannot answer.
- Is, would you, John Lawmaker, with Delta Airport
- 24 consultant, is their consultant, I imagine it would be
- 25 substantially a larger amount of funding the building

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separate site altogether, would it not?
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- 2 MR. LONGMAKER: It would be, the way the site is
- 3 laid out. The next building would be the site we are
- 4 proposing to build on now. The difference is that our
- 5 building is a long building; and we are able to build
- 6 four additional units versus having two ten unit
- 7 buildings, built two separate periods. This is a
- 8 twenty-four unit building, filling in where the gap
- 9 would have been four additional units.
- 10 MR. KEHOE: I understand that, but if you were
- 11 to build two separate buildings, how much more, or would
- it be any more for the site prep for the separate
- building instead of just taking the one going on now?
- 14 MR. LONGMAKER: The site prep would have been
- 15 about the same, because it's just an extension of the
- 16 site further out.
- 17 MR. KEHOE: Thank you.
- 18 MS. RADCLIFF: I think probably the concern is
- 19 it was a separate building in the beginning of it and I
- 20 guess due to the construction (unable to hear). I would
- 21 like the folks in Tappahannock to get the sequence
- 22 before they do, phase work with -- I know the Department
- 23 has been extremely supportive of the airport and all the
- 24 projects that have been going on here recently, and it
- 25 is a little hard for me because I want everything to be

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where we are now.

just perfect on this one, but, you know, Essex County --

in particular -- is the kind of locality we look for, I

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       think, from a Board perspective. They do have standard
       to gain, they have been committed to it, they don't have
       to worry about zoning, and approach and those kind of
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 6
       things from the local government -- It's hard for me to
 7
       think that we are not going to be able to help them out;
       but I think I'm going to ask them to see to it -- the
 8
 9
       talk about the situation you find yourself in right now.
10
       Everybody knows what we are talking about.
              MR. LONGMAKER: First of all, here again it is a
11
       lot of money. And we appreciate that. And this
12
13
       airport, you know, we are not going to build any more
14
       new airports right away. And this airport is going to
15
       be one that Virginia is going to be proud of. It is
16
       going to be a star in the system, and we are going to
17
       run it that. And when we got in the advertising and
18
       taking deposits for teenagers, we got twenty-one
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My friends over here, I understand what they are talking about, you know, if you know, if you can do multi-year funding, maybe you should put your request in, because we could certainly live with

deposits, you know, in about three or four weeks. So,

we started to build twenty-four hangars, and that's

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1 multi-year funding. If, at the end of the day when it's
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- 2 all over, and you all find some pot of money under your
- 3 table there, you know, that you know you don't know you
- got, whatever you can help us with is better than
- 5 nothing. You understand what I'm saying? If we had
- 6 known you should, you know, 75 percent. Or whatever you
- 7 can come up with. I know you have done a lot for us.
- 8 This is probably the last time we are going to have to
- 9 come to the Board for a long, long time because we are
- 10 all brand new, we are going to open on September 8th.
- 11 They are hooking the fuel system up this week, and we
- 12 are anxious, we are excited, and we want to get you all
- down there as soon as you can. However you can help us.
- 14 You have been a real partner, and we certainly
- 15 appreciate that. Thank you. I will be glad to answer
- 16 questions if you got any.
- 17 MS. RADCLIFF: I just think it's a difficult
- 18 situation to me, these folks keep on coming, based on
- 19 aircraft they have, and you know that's something that
- 20 you would prefer giving and taking -- I understand. I
- 21 want you guys to make distribution. I thought about
- coming down here pushing, pulling, tugging, and trying
- 23 to figure out -- I understand the funding situation for
- 24 local governments -- I think appreciate the locality of
- 25 the airport, because we don't always have that. But, I

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1 probably will ask you tomorrow to find a way to try to
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- 2 figure out a way to do this, but I'm not going to bother
- 3 you with that. I just think we simply ought to -- It
- 4 was nice to do it. I hate to leave the locality hanging
- 5 out there, maybe they got a little ahead of themselves,
- 6 but certainly in the latest I think it is a positive for
- 7 general aviation. It's hard to argue with people who
- 8 want to put their money into T-hangars and help out
- 9 while we are here.
- 10 MR. KEHOE: Mr. Chairman, I have some, maybe
- 11 some -- I have some rental property myself, and if you
- 12 have to -- what's the chance of the airport just
- 13 getting, financing locally, and running it like rental
- 14 property, and making, even if they don't make money,
- they would break even. And you have a building in the
- 16 end.
- MR. LONGMAKER: Well, what we did was, we have
- 18 already stepped up and borrowed a significant amount of
- 19 money to finish off the terminal building and do other
- 20 projects that needed to be done. In fact, we just went
- in and floated a bond for a little over a million
- dollars to cover the incidentals, and frankly, the
- 23 County only has ten thousand people in it. They just
- aren't in position to go back and go after another
- 25 400,000 right now. We find ourselves in that

- 1 predicament. We did do exactly what you are saying. We
- 2 stepped up and did that.
- 3 MR. KEHOE: But those things aren't what I call
- 4 a cash flow items; but this is definitely a cash flow
- 5 item. It looks like that could get financing very
- 6 easily.
- 7 MR. LONGMAKER: Well, the T-hangar parts are.
- 8 Now, as you know, using the T-hangar money, all the
- 9 money comes in as a result of debt service anyway.
- 10 That's already committed to debt service of over a
- 11 million dollars.
- 12 MR. KEHOE: I'm sorry to hear that. Yes, but
- 13 your additional ones aren't committed. Correct?
- 14 MR. LONGMAKER: We did consider the twenty-four
- units when we started putting that debt servoce
- together; they are committed. Yes, sir. What we are
- 17 going to end up doing is, if we are not in position
- 18 being able to build, build out, we are going to go back
- 19 and redo the whole debt service.
- 20 MR. KEHOE: I have an employee that handles the
- 21 finances that way. It's a real problem for you.
- MR. LONGMAKER: It's a problem, no question. We
- 23 kind of got caught up in this one, and it just happened.
- 24 MR. KEHOE: Well I get in, want to see you have
- a skeletal airport entire scheme. Try to come up with

- 1 another way to skin the cat.
- 2 MR. LONGMAKER: I know. We have been trying to
- 3 skin that rascal, too.
- 4 MR. DIX: So the way it stands now, you are
- 5 building twelve T-hangars. Is that right?
- 6 MR. LONGMAKER: No. No. Twenty-four.
- 7 MR. DIX: No. You are building the twenty-four
- 8 before this project, which is funded?
- 9 MR. SWAIN: You have an allocation for ten.
- 10 Right?
- 11 MR. LONGMAKER: Correct.
- 12 MR. SWAIN: You have an allocation for site work
- for ten units, and that's from the building standpoint,
- 14 because the deposits on, that were received, they went
- ahead and moved forward on the building portion, only,
- 16 for the twenty-four units. With extension of the site
- 17 work. Once the twenty-four units were up money-wise
- 18 almost at the same time.
- 19 MR. DIX: So that part of that million dollars
- 20 they are talking about to pay for the building of the
- 21 T-hangars building.
- MR. LONGMAKER: Talking over top of each other.
- Two million.
- 24 MR. SWAIN: That's it for Region 4. Region 5
- 25 next. First Airport, Region 5, Brookneal/Campbell

- 1 County. Requesting funding for an Apron and Taxiway
- 2 Rehabilitation Design. \$1,857.09. The staff recommends
- 3 funding this project.
- 4 Next is Danville Regional. First
- 5 request is for Runway 220 Rehabilitation Design.
- 6 \$9,782.00. And request for Runway Protection Zone Land
- 7 Acquisition Increase, \$29,921.00. On the Runway 220
- 8 Rehabilitation project, the staff recommends not funding
- 9 this project as the airport has unmitigated FAR Part 77
- 10 obstruction. On the Runway Protection Zone Land
- 11 Acquisition project, the staff recommends funding this
- 12 project. The project is part of an overall obstruction
- 13 removal process. And this increase is as a result of
- 14 FAA programming additional funds for this project.
- Next is William M. Tuck. Three
- 16 requests. First is Access Road and Parking Lot Design
- 17 Construction. \$200,000. Second we have Fueling System
- 18 Apron Construction. \$3,157.89. And Fueling System
- 19 Relocation and Jet A Tank Construction. \$66,068.44. On
- 20 Access Road and Parking Lot project, the staff
- 21 recommends not funding this project, as the airport has
- 22 unmitigated FAR Part 77 obstruction. Fueling System
- 23 Apron, the staff recommends not funding due to
- 24 obstructions. And on the Fueling System Relocation and
- 25 Jet A Tank, the staff recommends not funding this

3 MR. KEHOE: Are they doing anything to mitigate the obstruction? MR. SWAIN: Yes, sir. They have an ongoing 6 project to remove trees in the transitional area as well as to wide the road that goes across pretty much 7 perpendicular to the approach. They informed us that 8 9 that project, in a previous letter some months ago, that project should be closed down around July of this year, 10 but we have not heard that it is completed. It is our 11 understanding that it has not been completed. As well 12 13 as they have obstruction to their turf crosswind runway.

project due to obstruction.

- 18 And that's it for Region 5.
- 19 Region 7 is our outstanding region for

They have issues with that where, based on federal

construction criteria, and they have to do something

standards, it is going to be really hard to meet

today.

special there.

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- MR. OBERNDORF: Let's go through it.
- MR. SWAIN: On Page 170. The first request
- 23 comes from Accomack County. Three projects.
- 24 Environmental Assessment for Future Development.
- 25 \$3,150.00. Spill Prevention Control and Countermeasure

- 1 Plan. \$3,979.60. And T-Hangar Site Preparation and
- 2 Taxiway Design. \$30,185.60. On the Environmental
- 3 Assissment Project, the staff recommends funding this
- 4 project. The SPCC plan, the staff recommends funding
- 5 this phoject. And on the T-hangar Site Preparation and
- 6 Taxiway Design. The staff recommends not funding this
- 7 project due to insufficient CAF funds based on priority.
- 8 Next is Chesapeake Regional. Three
- 9 requests. First is Obstruction Removal, Wetlands
- 10 Delination and Cultural Resources Survey/Form C
- 11 Environmental Assessment. Request is for \$9,473.68.
- 12 Second we have Terminal Area Site Preparation
- Construction. Requesting \$314,272.48. And third we
- 14 have Terminal Building Expansion Construction.
- 15 \$276,662.74. On the Obstruction Removal project, the
- 16 staff recommends funding this project. On the Terminal
- 17 Area Site Preparation, the staff recommends funding this
- 18 project. And the Terminal Building Expansion, the staff
- 19 recommends funding this project.
- 20 Next, Hampton Roads Executive Airport.
- 21 Three requests. The first request is for Auto Parking
- Design. In the amount of \$52,000. Second we have
- 23 Terminal Building Design. \$121,500. And third,
- 24 Wetlands Mitigation for Runway, for Replacement Runway,
- Phase 1, \$122,666.08. For all three of these projects,

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1 the staff recommendation when the Board Package was
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- 2 prepared was to not fund any of them, as the airport had
- 3 unmitigated FAR Part 77 obstructions. On August 16th,
- 4 we were advised that the airport sponsored and cancelled
- 5 the instrument flight procedures affecting runways, or
- 6 runway tentuate resurfacing approach, later it was
- 7 actually it was runway 28, they had construction. In
- 8 essence, by cancelling those instrument flight
- 9 procedures, they mitigated the obstruction situation,
- 10 because it was based on FAA runway sighting criteria
- 11 based on the type of instrument approach. So as of
- 12 today, the airport has mitigated the obstruction. And
- 13 there is sufficient funding in the Air Care Reliever
- 14 Fund to fund these projects if the Board wishes. By
- 15 cancelling the approach they have been mitigated. They
- 16 have been removed.
- 17 NOTE: Board members speak but unable to hear
- and understand)
- 19 MR. SWAIN: Airport sponsor care. I can't
- answer that directly to what their immediate plans are.
- 21 MR. FOX: I'm Steve Fox, Hampton Roads
- 22 Executive. Just walked in, I'm not sure of the
- 23 question.
- 24 NOTE: Unable to hear Ms. Radcliff's remarks.
- MR. FOX: Under the proper procedures and

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1 regulations, yes. Actually we have had some discussions
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- 2 today with the FAA to initiate a land easement and land
- 3 acquisition project; not only for this one approach,
- 4 which is the culprit, but all four approaches, all four
- 5 entrances for that matter, with a phasing plan to
- 6 initially solve 102A which is the main runway, the
- 7 larger of the two runways. Then the second phase would
- 8 be the shorter of the two runways 220. The only reason
- 9 it is not is because we didn't find out about this, you
- 10 know, it just came about in just the last two or three
- 11 weeks. So, but we are moving forward to the initial
- 12 solution was to cancel the approach, and then obviously
- the long term solution is to put a pipe land in the east
- end in that position to take care of the problem.
- BOARD MEMBER: Steve, orders have gone out to
- 16 cancel the approach at this time?
- 17 MR. FOX: Yes. And confirmed with the FAA.
- 18 BOARD MEMBER: Do you have a time line that you
- were able to work out with the FAA in this case?
- MR. FOX: I'm sorry?
- 21 BOARD MEMBER: Do you have a time line or
- 22 anything you were able to work out with the FAA as part
- of the various phases at this time?
- 24 MR. FOX: Subject to funding and there's, the
- one obstruction may very well sit on just one owner's

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property, and it may be just an issue of dealing with
       that one particular owner and getting approval to either
 3
       cut or purchase an area easement or land acquisition.
       Obviously, that would be the initial goal. And so it
       could be fairly quick, particularly if it's confined to
 5
       just one area. We don't actually know that yet. As it
 6
 7
       relates to the larger issue, because obviously we had
       some obstruction issues last year that were solved, and
 9
       we have had them, and now they have come back up this
       year. As it relates to the macro-obstruction solution
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       that we discussed, with Wayne, with the FAA, and Wayne
11
       Switzer with the FAA, and actually I have already talked
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       to a consultant here today to begin. That would be
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       probably a multi-year process, because there is probably
15
       fifteen or twenty owners around the airport. This was
16
       just never dones with the previous owners of the
       airport. Obviously we just purchased it in 2000 and
17
18
       have done what we can over the last seven years. So I
19
       would envision that probably over a span of two or three
20
       years, with maybe some multiple-year funding that we
       will solve the obstruction issue surrounding Hampton
21
       Roads Executive once and for all through the proper way
22
       with land acquisition and the easement acquisition.
23
24
                        I offer this as a reminder, last year
2.5
       as relates to any on site obstruction, we immediately
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- 1 corrected those, you know, did it the right way. There
- 2 are no on site obstruction issues. None. At Hampton
- 3 Roads Executive. So these are obviously now off-site,
- 4 take a little longer, little bit, you know, have to deal
- 5 with, you know, third part party owners and so forth.
- 6 So a little bit more complicated.
- 7 BOARD MEMBER: Mr. Chairman, that takes care of
- 8 everything.
- 9 MR. SWAIN: No, we have a few more.
- 10 NOTE: Board members have a discussion amongst
- 11 themselves. Talking over each other. Unable to
- 12 understand.
- BOARD MEMBER: Is that it on Hampton Roads?
- MR. SWAIN: Next case, James City County.
- 15 Proposed. This is not a real airport yet. The request
- is for airport feasibility Study, Phase 1. This is a
- 17 federally funded project. The sponsors are requesting
- 18 \$4,957.17. This is a study to study the feasibility of
- 19 an airport within James City County. And the staff
- 20 recommends funding this project.
- 21 Next we have Suffolk Executive. Three
- 22 requests. First is for Drainage Rehabilitation Design.
- \$1,895.00. Next is the Land Acquisition Runway
- 24 Protection Zone, Phase 2. \$8,011. Third, we have Land
- 25 Acquisition Services for Runway Protection Zone, Phase

- 1 2. \$3,440.85. On the Drainage Rehab Degisn, the
- 2 recommends funding the project. Land Acquisition RPZ,
- 3 staff recommends funding this project. Land Acquisition
- 4 Services RPZ, staff recommends funding this project.
- 5 Next is Tangier Island. One request
- 6 for Runway Taxiway and Apron Rehabilitation Construction
- 7 \$96,000. And the staff recommends funding this project.
- 8 And that's the last one in Region 7.
- 9 And that's all that was on the agenda
- 10 for today.
- 11 BOARD MEMBER: I have a question. Tangier
- 12 Island, I have not been in there, but I have been
- 13 reading stories about moving the shore line and what
- have you. Is this any threat to the airport?
- MR. SWAIN: Actually, though, the Corps of
- 16 Engineers built a seawall back in the early '90s, late
- 17 '80s or early '90s, \$4,000,000 plus. They did a lot to
- 18 protect the runway. They have lost about six hundred
- 19 feet of the original runway on the south end, which kind
- of lead to the seawall construction to help --
- 21 MR. OBERNDORF: They also had a construction to
- 22 cut the end of the length of the runway down. It
- 23 probably, the runway itself needs rehabilitation. Very
- 24 poor shape. It has got a bump at one end that is pretty
- 25 significant if you don't know it's there.

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1 NOTE: Board members talk amongst themselves.
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- 2 Cannot understand.
- BOARD MEMBER: We have been doing some
- 4 aggressive discussions with the County. And VDOT has
- 5 got the ability to help us. Fortunately they are
- 6 planning to go over and repave their streets. We might
- 7 have use of a portable potable asphalt plant. And if
- 8 the locality can raise their part of the funding, we can
- 9 go ahead and rehabilitate the airport.
- 10 There is a lot of interest in this
- 11 because they are builing a new medical facility on the
- 12 island; and they would like to be able to provide some
- 13 substantial aircraft in there for medivac purposes,
- 14 which they can't do right now.
- 15 The governor himself has an interest in
- this, supporting this medical facility. We had a
- 17 meeting, it was on the 31st of July. 31st of July with
- 18 all the parties, and the town is trying to raise their
- 19 portion of the project.
- 20 MR. SWAIN: Cliff raises a good point. This
- 21 amount is based on estimate. FAA has programmed the
- funds for fiscal year '08? I don't know if Wayne can
- give us an update on that or not.
- 24 WAYNE: They programmed a smaller amount for
- fiscal year '08. Again it is an estimate, and we are

million dollars; then again, we always do what Congress 3 tell us to do, and there is considerable Congressional interest. I don't know if Mr. Switzer --5 MR. SWITZER: We have a fund program, and we 6 have a major project that could come in with higher 7 funding. The amount is estimated at this time. 8 MR. SWAIN: Sorry, Cary, you were so quiet over 9 there, I looked up and I thought we were --10 CARY: Wayne forgot to mention Congressional 11 interest. The Congressman has approached me and he did 12 have a representative at the meeting. 13 MR. SWAIN: Tomorrow we are scheduled to hear Region 3, 2 and 1 in that order. 14 15 MR. OBERNDORF: Any other comments from the Board. That's it. Thank you. 16 17 18 19 20 21 22 23 24

not sure that we would be able to program as much as two

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